

#### **DoD Health Services Region IV**

# Legal Implications of Augmenting MTF Personnel

29 August 2002



#### **BRIEFING CONTENTS**

- History of Partnering Before TRICARE
- MTF Commander Options Under TRICARE
- License Portability Limitations
- Liability Recap
- Use of Volunteers
- Avoiding Government Liability



#### **History**

- CHAMPUS Reform Initiatives (CRI)
  - CHAMPUS Prime and Extra (CA & HI)
  - Catchment Area Management (CAM)
  - Community Outpatient Clinics (PRIMUS & NAVCARE)
  - Internal Partnership Agreements
- CRI Common Goals
  - Access
  - Quality
  - Control Costs



### MTF COMMANDER OPTIONS UNDER TRICARE

- Resource Sharing Agreement (Non-Personal Contracts)
- Resource Support Agreements (Nonpersonal Services Contracts)
- Other Non-Personal Services
   Contracts
- Personal Services Contracts
- Volunteer Services



### RESOURCE SHARING AGREEMENTS

- Cost Avoidance Opportunities Drive Use
- Mutual Benefit To Contractor & Government
- Approved By Lead Agent
- "Right of First Refusal" REA Settlement
- RSAs Are Non-Personal Services Contracts
- If Contractor Unwilling/Unable To Play Consider Resource Support Agreements



### RESOURCE SUPPORT AGREEMENTS

- Non-Personal Services Contracts
- IDIQ Task Order under Managed Care Support Contract
- Competition Requirements Satisfied
- MTF Funds Each Order
- Use by MTF Optional
- MTF May Independently Contract Out



### NON-PERSONAL SERVICES CONTRACTS

- Always available to MTF Commander After Considering Resource Sharing/Support
- Contractor Liable for Provider Negligence
  - Provider Not Subject to Government Control
  - Maintains Own Malpractice Insurance
  - Not Covered by Federal Tort Claims Act
  - Licensed in State Where Service Provided



#### **Personal Services Contracts**

- Only Used When Most Cost Effective Option
  - Cost Must Be Less Than Or Equal to CHAMPUS Costs (DODI 6025.5)
  - Consider Cost of Government Liability!!!
- Provider Considered Government Employee
  - Performance Controlled by Government Supervisors
  - Covered by Federal Tort Claims Act
  - License Requirements Same As Government Civilian Employees



#### **License Portability Issues**

- Problem DoD Military Health Service Practitioners Operating Outside State Where Licensed
- Solution DoD Directive 6025.13
  - DoD Healthcare Practitioners May be Licensed In Any State
  - Does Not Include Contract Providers
    - Exception Personal Services Contracts



## License Portability How Portable Are They?

- Status of Provider Key to Portability
  - Members of the Armed Forces
    - Any Location Authorized By Secretary of Defense
    - Authority DOD Directive 6025.16
  - DoD Civilian Employees
    - Any DoD Facility DOD Directive 6025.13



### LICENSE PORTABILITY CONT'D

- DoD Personal Services Contract
  - Any DoD Facility DODI 6025.5
- DoD Non-Personal Services Contractor
  - Only in State Where Licensed
  - Includes Resource Sharing and Resource Support Providers
- Volunteers
  - Red Cross Volunteers Any DoD Facility DoD Directive 1330.5
  - Other Volunteers ??? (10 USC 1588, DoD Instruction 1100.21)



#### LIABILITY RECAP

- Resource Sharing/Support Agreements
  - Contractor Liable for Provider Negligence
  - Government Liable for External RSAs
- Other Non-Personal Services Contracts
  - Contractor Liable for Provider Negligence
- Personal Services Contracts
  - Government Liable for Provider Negligence
- Volunteers
  - Government Liable for Provider Negligence



# NEW OPTION NON-RED CROSS VOLUNTEERS

- 10 USC 1588 Existed For Years
  - DODI 1100.21 Implemented Law on 11 March 2002
  - Awaiting Service Implementing Regulations
- Volunteers Considered Government Employees
   Only For Limited Purposes
- Claims Arising from Volunteers' Negligence
   Covered by Military Claims Act
- Reasonable Reimbursements Authorized



### DODI 1100.21 Regulatory Requirements

- Volunteers Sign Agreements Duties Tracked
- "Must Be Licensed, Privileged, Appropriately Credentialed or Be Otherwise Qualified Under Applicable Law/Regulations"
- Will Not Perform Duties Unusually Susceptible To Injury To Themselves Or Others
- Parental Permission Required For Volunteers Under 18
- Background Check Required When Working With Children
- Volunteer May Access Privacy Act System of Records
- May Not Hold Policy Making Positions or Supervise



# Avoiding Government Liability

- Review Options Under Managed Care Support Contract First
- Consider Limitations of Contract Option Used
- Verify Existence of Malpractice Insurance
- Resist Exercising Supervision and Control of Contract Providers
- Avoid Use of Personal Services Contracts



#### FREE LEGAL ADVICE

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